

# City of Avondale

2017-2018 HUD

## DRAFT Annual Action Plan



**March, 2016**

Annual Action Plan  
2017

1

# Executive Summary

## AP-05 Executive Summary - 91.200(c), 91.220(b)

### 1. Introduction

In 2017-2018 the U.S. Department of Housing and Urban Development (HUD) will provide the City of Avondale with an allocation of \$574,039 in Community Development Block Grant (CDBG) funds. The City may use these funds to undertake a variety of community development activities, including: rehabilitation of housing and commercial spaces, assistance to first-time homebuyers, construction of public infrastructure and facilities, demolition of unsafe structures, economic development and assistance to public service providers.

Prior to expenditure of these funds, the City must complete a two-step process to: 1. assess the needs of low and moderate income residents and neighborhoods and determine goals that address these needs; and 2; identify and fund specific activities that further these goals. The first step results in the development of a Consolidated Plan, which occurs every five years. Within this five-year cycle, the City also prepares Annual Action Plans that identify and fund specific activities in furtherance of the Consolidated Plan. Finally, a component of the Consolidated Planning process includes an Analysis of Impediments to Fair Housing Choice, which identifies barriers to affordable housing experienced by residents, as well as recommendations to eliminate these barriers. Development of all three Plans is a highly participatory process, involving substantial input from the public.

The City adopted its current Consolidated Plan in April 2015, which will be in effect through the 2019-2020 CDBG program years. Concurrently, the City adopted two of the five Annual Action Plans since then to fund activities with the City's 2015-2016 and 2017-2018 CDBG allocations from HUD. This document will further the goals defined in the Consolidated Plan, and assign funding to specific activities with the City's 2017-2018 CDBG allocation from HUD.

### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Through careful evaluation of existing conditions, plans and public input, the City of Avondale developed the following goals to be pursued in the 2015-2019 Consolidated Planning cycle: 1) preserve and expand affordable housing to low and moderate income residents; 2) replace outdated infrastructure in low and moderate income areas; 3) acquire and demolish dilapidated structures; 4) support internal and external

efforts to provide programming and other assistance to underserved populations, particularly youth and seniors; 5) promote business growth throughout the City with an emphasis on the Western Avenue area and other commercial areas of Historic Avondale; 6) affirmatively further Fair Housing in Avondale; and 7) reduce residential Lead-Based Paint Hazards.

In furtherance of these goals, the City will continue to fund existing programs including:

- Emergency Home Repair Program
- Historic Avondale Street and Infrastructure Improvements
- Youth Services programming
- Revitalization activities & Small Business Assistance
- Grant Administration

### **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Avondale became a CDBG entitlement and received approval of its first Consolidated Plan in May 2006. Since that time, the City continues to evaluate its programs and procedures in compliance with applicable regulations, and refines processes to enhance efficiency and comply with regulatory changes.

During the 2010-2014 Consolidated Planning cycle, the City undertook several CDBG-funded activities including: 1) Owner Occupied Housing Rehabilitation – 45 homes received emergency home repair assistance and five homes received substantial home repair assistance (CDBG-R funding); 2) Public Improvements to Infrastructure – completed reconstruction of twelve streets in low-income neighborhoods in Historic Avondale; 4) Youth Job Training and Employment Programs – assisted 56 teens with job training, summer jobs and tuition assistance; 5) Façade Improvements -- assisted five Historic Avondale businesses with exterior renovation; 6) Loan Guarantees – partnered with Arizona Multi-Bank (a CDFI) to guarantee loans to five Historic Avondale for business expansion; 7) Demolition – one dilapidated single-family home was demolished.

In addition to CDBG entitlement funding, the City also receives an annual allocation of HOME funds through the Maricopa HOME Consortium. During this planning cycle, the City also obtained two competitively-awarded HOME funds through the Arizona Department of Housing, and two Neighborhood Stabilization Program (NSP) funding awards. Combined, HOME funding from both sources was used to complete substantial home repairs at sixteen owner-occupied units. NSP funding provided Homebuyer Assistance – assisted 40 homebuyers.

To date, during the current 2015-2019 Consolidated Planning cycle, the City has completed the following activities:

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

The City of Avondale undertook extensive outreach to residents, business owners, non-profit service providers, and elected and appointed officials. The City held several public meetings and hearings and discussed the citizen participation process, findings and proposed activities and proposed activity funding with 2017-2018 CDBG funds.

#### **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The City's public participation process indicated a need to continue funding programs that: preserve existing housing stock; expand affordable housing opportunities for low and moderate income households; develop and support programming for youth and other underserved populations; improve public safety through the acquisition and demolition of unsafe structures; expand economic opportunities through infrastructure development; assist small businesses and redevelopment of the City's Revitalization Areas.

#### **6. Summary of comments or views not accepted and the reasons for not accepting them**

The City of Avondale accepted all comments offered by the public.

#### **7. Summary**

Results from the City's public participation process indicated the continued need to support low and moderate income residents and neighborhoods with emergency home repairs, upgrades to infrastructure, programs that assist vulnerable populations (particularly youth), as well as programs that assist small businesses and improve economic conditions in the the City's Revitalization Areas. For this reason, the City will continue to fund the following programs:

- Emergency Home Repair Program
- Historic Avondale Street and Infrastructure Improvements
- Youth Services Next Step Summer Internship
- Various revitalization activities & assistance to small businesses within the City's Revitalization Areas

**PR-05 Lead & Responsible Agencies - 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		Neighborhood & Family Services Department

**Table 1 – Responsible Agencies**

**Narrative**

The Housing and Community Development Division within the City's Neighborhood and Family Services Department is responsible for all facets of compliance with the City's CDBG program.

**Consolidated Plan Public Contact Information**

Matthew Hess, CDBG Program Manager

City of Avondale Community Center

1007 S. 3rd Street, Avondale, AZ 85323

623-333-2726

mhess@avondale.org

## **AP-10 Consultation - 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

Development of this year's Action Plan is based on the needs as described in the 2015-2019 Consolidated Plan. A total of 72 organizations were consulted in the development of the Consolidated Plan. The draft 2017-2018 Annual Action Plan was made available at the Care1st Avondale Resource Center, which provides space for many of these organizations. A list of all City human service partners is included in the following section.

### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

The City of Avondale maintains partnerships with a variety of external agencies and groups to implement Consolidated Plan goals. Most notably, the Care1st Resource Center (the Center) is a centralized hub for a variety of human services agencies to provide assistance to low and moderate income residents in several southwest valley cities. The Center provides a range of services through several providers and funders, including: Helping Families in Need (assistance with renewal and applications for AHCCCS health care, nutrition assistance (food stamps) and cash assistance); Community Action Partnership Program (rental and utility assistance); Southwest Valley Literacy (GED, ESL, and literacy classes); Adelante Healthcare (Women, Infant and Children the USDA food program); Eve's Place (domestic violence support groups); Goodwill of Central Arizona (job referrals and employment training); New Life Center (domestic violence awareness, safety planning and shelter referrals); New Leaf-Siemer-Homelessness prevention program with partnering schools; Teen Outreach Pregnancy (support for pregnant teens, prenatal and parenting support); Maricopa Workforce Connection (employment services and resources); Area Agency on Aging (support for the senior community through resources and referrals); Father Matters (support for parents going through divorce and custody issues); Maricopa County Juvenile Probation Department (youth life skills and parenting classes); Trellis (first-time homebuyer education); Salvation Army (community support and emergency financial assistance); International Rescue Committee (citizenship test prep classes); New Directions Institute (baby brain box classes and playgroups for parents and children birth to 5 years); Maricopa County Department of Health (SNACK Program – car seat safety class/car seat distribution); First Things First (developmental, hearing and vision screenings for children birth to five years of age); Kith and Kin (classes to educate in home child providers on best practices, CPR/ first aid certification); First Teeth First (free dental screenings, fluoride varnishing and dental education children birth to five); Avondale Fire Department (CPR classes & certification); Nurturing Parents Raise Great Kids (12-week parenting classes); Valley of the Sun United Way (workshops on school readiness); University of Arizona (Expanded Food and Nutrition Program); Arizona Priority Education and Counseling (court-mandated parenting classes); Southwest Families Advocacy Center (parent & child sexual abuse prevention workshops); Arizona Science Center (classes for Science, Technology, Engineering and Math for children aged birth to five);

Maricopa County Human Services Department (Weatherization Program intake and coordination);  
Housing Authority of Maricopa County (Housing Choice Voucher Program intake and coordination).

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Avondale does not participate in the Continuum of Care initiative, but participates in the Annual Homeless Count through the Maricopa Association of Governments, as well as operates a number of programs at the Care1st Avondale Resource Center that prevent homelessness or assist those who are currently homeless. The City also partners with the First Southern Baptist Church in the

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

Not applicable. The City of Avondale does not receive ESG funds.

**2. Agencies, groups, organizations and others who participated in the process and consultations**

**Table 2 – Agencies, groups, organizations who participated**

2	<b>Agency/Group/Organization</b>	Care1st Health Plan
	<b>Agency/Group/Organization Type</b>	Services-Health
	<b>What section of the Plan was addressed by Consultation?</b>	Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Development of this year's Action Plan is based on the needs as described in the 2015-2019 Consolidated Plan. A total of 72 organizations were consulted in the development of the Consolidated Plan. The draft 2017-2018 Annual Action Plan was made available at the Care1st Avondale Resource Center, which provides space for many of these organizations.
3	<b>Agency/Group/Organization</b>	Area Agency on Aging
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Development of this year's Action Plan is based on the needs as described in the 2015-2019 Consolidated Plan. A total of 72 organizations were consulted in the development of the Consolidated Plan. The draft 2017-2018 Annual Action Plan was made available at the Care1st Avondale Resource Center, which provides space for many of these organizations.
4	<b>Agency/Group/Organization</b>	Valley of Sun United Way
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-homeless Services-Education Services-Employment Regional organization

	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Economic Development Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Development of this year's Action Plan is based on the needs as described in the 2015-2019 Consolidated Plan. A total of 72 organizations were consulted in the development of the Consolidated Plan. The draft 2017-2018 Annual Action Plan was made available at the Care1st Avondale Resource Center, which provides space for many of these organizations.
5	<b>Agency/Group/Organization</b>	A NEW LEAF
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Health
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Development of this year's Action Plan is based on the needs as described in the 2015-2019 Consolidated Plan. A total of 72 organizations were consulted in the development of the Consolidated Plan. The draft 2017-2018 Annual Action Plan was made available at the Care1st Avondale Resource Center, which provides space for many of these organizations.

**Identify any Agency Types not consulted and provide rationale for not consulting**

The City of Avondale maintains relationships with organizations that provide a variety of diverse services that meet residents' needs. The City's consultation process includes agencies that reflect the needs of the City's residents as well as partner organizations that provide a variety of human services in the City.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Maricopa Association of Governments	
2030 General Plan	City of Avondale	<p>There are a number of goals and strategies within the City's current General Plan that support the goals this Consolidated Plan, including:</p> <p>1. Maximize the efficiency and effectiveness of affordable housing and neighborhood stabilization programs.</p> <p>Policies:</p> <p>A. Participate in the activities and efforts of non-government and governmental housing providers and neighborhood organizations.</p> <p>B. Continue to implement neighborhood housing assistance programs.</p> <p>C. Promote the occupancy of existing, vacant homes.</p> <p>D. Identify new prototypes for quality high-density residential housing.</p> <p>2. Encourage safe and well-maintained housing, neighborhoods, and buildings that are free from blight.</p> <p>Policies:</p> <p>A. Encourage the preservation of locally and culturally significant buildings and sites, including adaptive reuse.</p> <p>B. Encourage owner-occupied housing.</p> <p>C. Actively enforce the City's Property Maintenance Codes.</p> <p>D. Play a lead role by maintaining and continuously improving public spaces within Avondale.</p> <p>E. Emphasize the demolition of unoccupied substandard and or blighted buildings.</p> <p>F. Provide development incentives that encourage retrofitting existing, obsolete retail centers.</p>
Historic Avondale Revitalization Plan	City of Avondale	<p>The City's Historic Avondale Revitalization Plan also supports elements within this Consolidated Plan, including:</p> <p>A. Encourage homeownership opportunities</p> <p>B. Increase employment and diversify job base</p> <p>C. Strengthen and enhance existing buildings and neighborhoods</p> <p>D. Target public investment in infrastructure</p> <p>E. Refine and attract niche or specialty retail businesses</p>

**Table 3 - Other local / regional / federal planning efforts**

**Narrative**

**List of Partner Agencies**

- A New Leaf
- A New Life
- Adelante Healthcare WIC
- Area Agency on Aging
- Avondale Elementary School District
- Building Bright Futures, Child and Family Resources
- Community Legal Services
- Duet
- Estrella Mountain Community College
- Eve's Place
- Father Matters
- First Teeth First, MDPH
- Goodwill Inc.
- Helping Families In Need
- International Rescue Committee
- Luke Air Force Base
- Maricopa County Adult Probation
- NPRGK/KidswatchAZ, Pilgrims Rest
- Pendergast Elementary School District
- Salvation Army
- Southwest Family Advocacy Center
- Southwest Valley Literacy Assoc.
- Taking Turns Toybrary
- Teen Outreach Pregnancy Services
- University of Arizona, EFNEP
- Valley of the Sun United Way

## **AP-12 Participation - 91.401, 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

The City held three public hearings and one public meeting related to the development of the 2017-2018 Annual Action Plan. These hearings were held on January 18, 2017; March 22, 2017 (concurrent with the Neighborhood and Family Services Commission meeting); and April 17, 2017 (concurrent with that evening's City Council meeting). The Draft 2017-2018 Annual Action Plan was presented by staff at the April 3, 2017 City Council Work Session.

Presentation of the draft plan occurred shortly after the expiration of the City's 30-day public comment period (March 9, 2017 - April 7, 2017). The Draft Plan was available at the City's website ([www.avondale.org](http://www.avondale.org)) and in hard copy at the Care1st Avondale Resource Center and the Avondale Community Center.

**Citizen Participation Outreach**

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Non-targeted/broad community	<p>The City held three public hearings associated with the development of this Annual Action Plan (January 18, 2017; March 22, 2017 and April 17, 2017). There were no attendees at the first public hearing. The Neighborhood and Family Services attended the second public hearing, and the City Council and approximately 10 members of the public attended the third public hearing.</p>	<p>Comments received at public hearings and during the comment period indicated the need to continue to support low and moderate income residents and neighborhoods, particularly in the City's three Revitalization Areas. The City's multipronged approach to addressing these needs with housing, infrastructure, social service and economic development activities was seen as an appropriate way to address identified needs.</p>	<p>The City accepted all comments received from the public.</p>	

**Table 4 – Citizen Participation Outreach**

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## Expected Resources

### AP-15 Expected Resources – 91.420(b), 91.220(c) (1, 2)

#### Introduction

The City of Avondale anticipates level funding from CDBG and HOME annual allocations, as represented in the table. While this Plan assumes level funding from year to year, the City is aware of declining allocations, and is taking steps to increase funding, leverage internal and external resources, form mutually beneficial partnerships to maximize the benefits of CDBG and HOME funding, as well as address the substantial need in the City. The following outlines the City’s anticipated HUD resources throughout the 2015-2019 Consolidated Planning cycle.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	574,039	0	0	574,039	1,722,117	CDBG funds will be used for emergency home repairs, streets/infrastructure improvements, public services and economic development activities.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Acquisition Admin and Planning Housing	134,098	0	0	134,098	468,196	The City participates in the Maricopa HOME Consortium and anticipates level funding through the end of the Consolidated Plan cycle. Combined with anticipated program income/recaptured funding, the City estimates that approximately \$468,196 in HOME funds will be available during this period.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

The City matches HOME funds received through the Maricopa HOME Consortium with General Funds dedicated to that purpose. Approximately \$31,500 in HOME matching funds from the City's General Fund for FY 2017 will be available to support the City's projects. The City also has allocated approximately \$2.8 million to provide development fee reductions to any party that completes residential and/or commercial improvements within the city's designated Infill Development District. This area largely coincides with the City's designated Revitalization Areas that contain significant number of low and moderate income residents. Finally, the City is in the process of creating a Redevelopment Program that will allow the City to acquire and demolish vacant and dilapidated housing and rehabilitate substandard housing. The program is currently unfunded, and the City is exploring options to capitalize the program.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

During the development of this Consolidated Plan, the City undertook a housing study to determine the condition of all single-family units in the

City's Revitalization Areas. During this survey, the City also completed an inventory of all vacant lots in these areas, and determined that there are 127 such lots that may be developed in the future. The City is currently examining these lots in greater detail to determine ownership, zoning, size and potential for assemblage.

### **Discussion**

The City will combine annual CDBG and HOME allocations with program income and HOME match from local funds to undertake housing, infrastructure, public services and business development throughout the City. The City will continue to explore new opportunities for grant funding from other sources to supplement these funds in order to realize the goals of this Consolidated Plan.

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## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Preserve and Expand Affordable Housing Inventory	2015	2019	Affordable Housing	Historic Avondale Revitalization Area Avondale Infill Incentive District	Preserve & Expand Quality Affordable Housing	CDBG: \$184,232 HOME: \$125,717	Homeowner Housing Rehabilitated: 18 Household Housing Unit Direct Financial Assistance to Homebuyers: 2 Households Assisted
2	Replace Outdated Infrastructure in LMI Areas	2015	2019	Non-Housing Community Development	Historic Avondale Revitalization Area	Replace outdated infrastructure Create Business Growth & Expansion Opportunities	CDBG: \$225,000	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 500 Households Assisted
3	Support Programming for Underserved Populations	2015	2019	Homeless Non-Homeless Special Needs	Historic Avondale Revitalization Area Avondale Infill Incentive District	Provide Opportunities to Vulnerable Populations	CDBG: \$5,000	Public service activities for Low/Moderate Income Housing Benefit: 20 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Promote Business Development and Growth	2015	2019	Non-Housing Community Development	Historic Avondale Revitalization Area Avondale Infill Incentive District	Create Business Growth & Expansion Opportunities	CDBG: \$45,000	Businesses assisted: 5 Businesses Assisted

Table 6 - Goals Summary

### Goal Descriptions

1	<b>Goal Name</b>	Preserve and Expand Affordable Housing Inventory
	<b>Goal Description</b>	The City will continue to operate its Emergency and Substantial Home Repair Programs during the 2017-2018 Plan Year. CDBG funds will be used to provide income-qualified homeowners with grants to address health and safety living conditions. HOME funds will be used to expand upon these activities to include more comprehensive repairs at income-qualified, owner-occupied units. The City will also use HOME Consortium funds to provide downpayment and closing cost assistance to qualified households for the purchase of a first home within the City of Avondale. The City will provide forgivable loans within the First-Time Homebuyer and Substantial Home Repair Programs with HOME Consortium funds.
2	<b>Goal Name</b>	Replace Outdated Infrastructure in LMI Areas
	<b>Goal Description</b>	The City will continue to fund streets reconstruction and infrastructure improvements in its Historic Avondale Revitalization Area. CDBG funds will be expended for design costs and at grade improvements, including repaving, curbing and installation of ADA-compliant corner ramps.

<b>3</b>	<b>Goal Name</b>	Support Programming for Underserved Populations
	<b>Goal Description</b>	The City will continue to operate its Next Step Youth Services Program and Tuition Assistance Program in the 2017-2018 program year. Next Step will assist approximately 15-20 youth under the age of 21 with paid internships located in various City of Avondale Departments. In most cases, participation in the program is the first real world employment experienced by participants. Approximately 2 Next Step participants will receive tuition assistance to pursue higher education during the upcoming school year.
<b>4</b>	<b>Goal Name</b>	Promote Business Development and Growth
	<b>Goal Description</b>	The City will undertake a broad approach to assisting businesses in the City's Revitalization Areas (Historic Avondale, Rio Vista, Las Ligas and Cashion). This approach may include providing technical assistance to local businesses, sponsoring local events that support businesses in the target areas, completing training events and providing financing for commercial rehabilitation (i.e. facade improvements).

**Table 7 – Goal Descriptions**

## AP-35 Projects - 91.420, 91.220(d)

### Introduction

The City will undertake the following programs in FY 2017-2018: emergency and substantial home repair; streets reconstruction; Next Step/Tuition Assistance to area youth and Revitalization/Small Business Assistance. HOME funds received through Maricopa County will be used to support the City's First Time Homebuyer Program.

#	Project Name
1	Emergency Home Repair Program
2	Historic Avondale Streets Reconstruction
4	Revitalization & Small Business Assistance
5	Administration
6	Youth Services

Table 8 – Project Information

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Survey analysis and public comments indicate a high need for all projects proposed in the 2017-2018 program year. Low incomes persist in the City's Revitalization Areas, which necessitates the City's intervention to assist low and moderate income homeowners, improve area infrastructure, remove dangerous blighted conditions and redevelop the Historic Avondale Revitalization area.

## AP-38 Project Summary

### Project Summary Information

1	<b>Project Name</b>	Emergency Home Repair Program
	<b>Target Area</b>	Historic Avondale Revitalization Area Avondale Infill Incentive District
	<b>Goals Supported</b>	Preserve and Expand Affordable Housing Inventory
	<b>Needs Addressed</b>	Preserve & Expand Quality Affordable Housing
	<b>Funding</b>	CDBG: \$184,232
	<b>Description</b>	Provide grant assistance to income-eligible owner-occupied single family unit homeowners to eliminate health and safety conditions.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Eligible work items may include, but are not limited to repair/replacement of: roofs, HVAC/mechanical/electrical/plumbing systems, code violations, ADA/accessibility modifications, lead-based paint mitigation, and other actions that will remove health and safety conditions that adversely affect the quality of life of residents.
2	<b>Project Name</b>	Historic Avondale Streets Reconstruction
	<b>Target Area</b>	Historic Avondale Revitalization Area

	<b>Goals Supported</b>	Replace Outdated Infrastructure in LMI Areas
	<b>Needs Addressed</b>	Replace outdated infrastructure
	<b>Funding</b>	CDBG: \$225,000
	<b>Description</b>	The City will leverage Capital Improvement Program (CIP) funds with CDBG funds to replace underground utilities and at-grade street features in the Historic Avondale Revitalization Area. CIP funds typically pay for engineering services and underground water and sewer line replacement, while CDBG funds pay for resurfacing, ADA corner ramps and curbing.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	The City will leverage Capital Improvement Program (CIP) funds with CDBG funds to replace underground utilities and at-grade street features in the Historic Avondale Revitalization Area. CIP funds typically pay for engineering services and underground water and sewer line replacement, while CDBG funds pay for resurfacing, ADA corner ramps and curbing.
<b>3</b>	<b>Project Name</b>	Revitalization & Small Business Assistance
	<b>Target Area</b>	Historic Avondale Revitalization Area Avondale Infill Incentive District
	<b>Goals Supported</b>	Promote Business Development and Growth
	<b>Needs Addressed</b>	Create Business Growth & Expansion Opportunities
	<b>Funding</b>	CDBG: \$45,000

	<b>Description</b>	The City will provide technical assistance, training opportunities, sponsor public events and undertake facade improvements to benefit businesses in the City's Infill Incentive District, with a particular emphasis on the Historic Avondale Revitalization Area.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	The City will provide technical assistance, training opportunities, sponsor public events and undertake facade improvements to benefit businesses in the City's Infill Incentive District, with a particular emphasis on the Historic Avondale Revitalization Area.
<b>4</b>	<b>Project Name</b>	Administration
	<b>Target Area</b>	Historic Avondale Revitalization Area Avondale Infill Incentive District
	<b>Goals Supported</b>	Preserve and Expand Affordable Housing Inventory Replace Outdated Infrastructure in LMI Areas Support Programming for Underserved Populations Promote Business Development and Growth
	<b>Needs Addressed</b>	Preserve & Expand Quality Affordable Housing Replace outdated infrastructure Provide Opportunities to Vulnerable Populations Create Business Growth & Expansion Opportunities Remove Dangerous & Obsolete Structures
	<b>Funding</b>	CDBG: \$114,807

	<b>Description</b>	General administration for 15-16 program year.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	General administrative activities consistent with 24 CFR 570.
<b>5</b>	<b>Project Name</b>	16-17 Youth Services
	<b>Target Area</b>	Historic Avondale Revitalization Area Avondale Infill Incentive District
	<b>Goals Supported</b>	Support Programming for Underserved Populations
	<b>Needs Addressed</b>	Provide Opportunities to Vulnerable Populations
	<b>Funding</b>	CDBG: \$10,000
	<b>Description</b>	The City of Avondale will provide approximately twenty (20) youth aged 15-21 with paid summer internships. Various City Departments will host the interns, where they will learn valuable
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	

<b>Planned Activities</b>	Approximately 20 students will be placed in Departments throughout the City to participate in a six-week summer internship program. Students will learn appropriate skills for working in a professional environment, as well as Department-specific skills (i.e. IT, public safety. Public Works, etc.).
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## AP-50 Geographic Distribution - 91.420, 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Housing activities with a direct benefit to individual households may be undertaken anywhere in the City provided that the household qualifies as low and moderate income. However, the City will target its programs to the following areas:

Avondale will direct assistance to low- to moderate-income Block Groups (i.e., where 51 percent or more of households earn less than 80 percent of the HUD-defined area median income). The City has 11 Block Groups that meet these criteria:

- Census Tract 612, Block Group 1 (90.4% LMI)
- Census Tract 612, Block Group 2 (65.7% LMI)
- Census Tract 612, Block Group 3 (62.2% LMI)
- Census Tract 614.01, Block Group 1 (80.9% LMI)
- Census Tract 614.01, Block Group 2 (94.8% LMI)
- Census Tract 614.02, Block Group 1 (53.9% LMI)
- Census Tract 614.02, Block Group 2 (60.3% LMI)
- Census Tract 614.02, Block Group 3 (74.7% LMI)
- Census Tract 820.22, Block Group 2 (73.7% LMI)
- Census Tract 822.08 , Block Group 1 (52.8% LMI)
- Census Tract 822.09, Block Group 2 (73.2% LMI)

Target neighborhoods that are located in these Block Groups include, but are not limited to, Las Ligas, Historic Avondale, Rio Vista and Cashion.

Activities that will provide area benefits to low and moderate income households will be restricted to the above Census Tracts.

### Geographic Distribution

Target Area	Percentage of Funds
Historic Avondale Revitalization Area	95

Table 9 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

The City's analysis of housing, infrastructure and economic conditions reveals ongoing need in the oldest sections of the City (census tracts above). Substandard housing, outdated infrastructure, low incomes and higher unemployment, though improved since the completion of the last Consolidated Plan, persist

in these areas. The City will continue to target CDBG and HOME funded activities in these areas, though direct benefit activities (i.e. housing rehabilitation) will be available to any income-qualified homeowners in the City.

### **Discussion**

The City's analysis of housing, infrastructure and economic conditions reveals ongoing need in the oldest sections of the City (census tracts above). Substandard housing, outdated infrastructure, low incomes and higher unemployment, though improved since the completion of the last Consolidated Plan, persist in these areas. The City will continue to target CDBG and HOME funded activities in these areas, though direct benefit activities (i.e. housing rehabilitation) will be available to any income-qualified homeowners in the City.

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## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

The City of Avondale takes a multipronged approach to improve the quality of life of residents, particularly to low and moderate income households, those with special needs and the homeless. The City continues to expand programs related to housing assistance, social services and economic opportunity.

### **Actions planned to address obstacles to meeting underserved needs**

The City will continue to operate its successful programs, such as CAP, Helping Families in Need, Contributions Assistance and the myriad others operated through Neighborhood and Family Services. The City continually seeks to improve the efficiency in program operations, as well as increase partnerships that expand existing programs and develop new programs. The City will continue to partner with Americorps through the VISTA and NCC programs to build capacity and implement projects. Finally, the City is reviewing the possibility of developing a non-profit that will provide additional capacity, as well as open new funding sources to benefit area residents in need.

### **Actions planned to foster and maintain affordable housing**

The City will maintain its CDBG and HOME-funded rehabilitation and first-time homebuyer programs. In addition, the City may also use program income from its NSP1 and NSP3 grants to supplement these programs. Finally, as the City explores the potential for creating a non-profit to increase human services capacity, the City may pursue CHDO designation in order to capture additional HOME funds to supplement its affordable housing initiatives.

### **Actions planned to reduce lead-based paint hazards**

The City will undertake the following are the actions in 2015-2019 to evaluate and reduce lead-based paint hazards and to integrate lead-based paint hazard reduction into Avondale's housing policies. All activities will be completed in accordance with Title X of the 1992 Housing and Community Development Act: 1. adhere to HUD Lead Safe Housing Rule 24 CFR Part 35 in the conduct of rehabilitation activities, and 2. provide information to housing recipients as well as the general public about the hazards of lead-based paint.

### **Actions planned to reduce the number of poverty-level families**

The City's Care1st Avondale Resource Center will continue to operate the following programs to reduce the number of poverty-level families in the City and the Southwest Valley:

- Contributions Assistance Program – grants to area non-profits that provide human services to

#### Avondale residents

- Helping Families in Need – assistance with renewal and applications for AHCCCS health care, nutrition assistance (food stamps) and cash assistance
- Community Action Partnership Program – rental and utility assistance
- Southwest Valley Literacy – GED, ESL, and literacy classes
- Adelante Healthcare – Women, Infant and Children the USDA food program
- Eve’s Place – domestic violence support groups
- New Life Center – domestic violence awareness, safety planning and shelter referrals
- New Leaf-Siemer – homelessness prevention program with partnering schools
- Teen Outreach Pregnancy – support for pregnant teens, prenatal and parenting support
- Maricopa Workforce Connection – employment services and resources
- Area Agency on Aging – support for the senior community through resources and referrals
- Father Matters – support for parents going through divorce and custody issues
- Maricopa County Juvenile Probation Department (youth life skills and parenting classes)
- Salvation Army – community support and emergency financial assistance
- International Rescue Committee – citizenship test prep classes
- New Directions Institute – baby brain box classes and playgroups for parents and children birth to 5 years
- Maricopa County Department of Health – SNACK Program, car seat safety class/car seat distribution
- First Things First – developmental, hearing and vision screenings for children birth to five years of age
- Kith and Kin – classes to educate in home child providers on best practices
- First Teeth First – free dental screenings, fluoride varnishing and dental education children birth to five
- University of Arizona – Expanded Food and Nutrition Program
- Arizona Priority Education and Counseling – court-mandated parenting classes
- Southwest Families Advocacy Center – parent & child sexual abuse prevention workshops
- Arizona Science Center – classes for Science, Technology, Engineering and Math for children aged birth to five
- Maricopa County Human Services Department – Weatherization Program intake and coordination
- Goodwill of Central Arizona - job training readiness and employment referrals
- Housing Authority of Maricopa County – Housing Choice Voucher Program and Public Housing intake and coordination

#### **Actions planned to develop institutional structure**

The City is currently exploring the possibility of developing a nonprofit to increase human service capacity for area residents. Development of such an organization will not only increase capacity, but

increase available funding to the City's programs. Neighborhood and Family Services will also continue to work directly with other City Departments to coordinate development and implementation of programs that encompass diverse resident needs. Finally, the City will continue to maintain its relationship with Americorps through participation in the VISTA and NCCC programs, which will increase the City's operational and programmatic capacity and ability to complete projects throughout the City.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

As the City's human services needs continue to grow, the City will continue to pursue and form partnerships with other organizations. Several service providers maintain space in the Care1st Avondale Resource Center, which acts a human services hub for the City and the Southwest Valley. Services provided at the Center are diverse and comprehensive, including those related to housing and Weatherization, illiteracy, domestic abuse, early childhood development, nutrition, elder care, health care and AHCCCS, citizenship and English as a Second Language, financial literacy, education, youth education and employment, homelessness prevention, employment training, crisis intervention, tax assistance, and parenting skills.

### **Discussion**

The City will continue to form and develop internal and external partnerships to meet the needs of underserved populations, enhance capacity to deliver services and reduce the number of households living in poverty. The City will continue operate its home repair programs to mitigate lead-based paint hazards and allow low and moderate income households to remain in their homes. The City's First-Time Homebuyer Program (still in development) will provide gap financing for low and moderate income families to afford their first home. The City will also continue to provide the Contributions Assistance Program to area service providers and will operate the Care1st Avondale Resource Center where 70,000 persons per year are served.

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

The City of Avondale does not undertake any program income generating activities with CDBG funds, activities funded under the Urgent Community Need National Objective, nor any of the activities listed in this section.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

#### Discussion

The City of Avondale does not undertake any program income generating activities, activities funded under the Urgent Community Need National Objective, nor any of the activities listed in this section.